

**INTRODUCTION:** The crisis in the Lake Chad Basin (LCB), due to armed conflict and ongoing incursions by Non-State Armed Groups, has displaced 3,012,239 internally displaced persons (IDPs) as of May 2021 in Northern Cameroon, Lac Province in Chad, North-East Nigeria and Diffa in Niger. This widespread crisis impacts the social, political, and economic conditions of communities.

Since 2013, the region of Diffa in Niger has experienced significant population displacements, both within its border as well as refugees coming from the north-eastern states of Nigeria. As a result, the displacement situation in Diffa region is a complex mixed-displacement context that includes IDPs, returnees and refugees.

In order to find durable solutions for internal displacement — whether through return to communities of origin, local integration, or relocation — and to prevent new displacements in the region, it is critical to understand the relative levels of stability in locations hosting returnees or displaced populations.

Therefore, IOM has launched the Stability Index (SI) in the LCB to evaluate the stability of areas hosting returnees or displaced populations. The SI seeks to understand which factors influence a location's stability, which can inform priority programmatic interventions along the humanitarian, peace and development nexus in order to strengthen the resilience and stability and prevent future forced displacements. This report presents the result from the first Stability Index round conducted in March/April 2021 in Diffa, Niger. This data was collected shortly before a significant number of IDP returns were recorded in Diffa. The findings from all four regions of the LCB can be found in the regional report. ([bit.ly/3FWWpLv](https://bit.ly/3FWWpLv))

## 1. Methodology

The **Stability Index** collects data through key informant interviews at the lowest possible administrative level, the locality level (see *Appendix for further information on the locality selection process*). Key informants, including mayors, community leaders, aid workers, etc. were interviewed in each location by enumerators in March-April 2021 in Diffa.

The key informant method has the advantage of allowing the coverage of many localities. Multiple key informants were interviewed in each locality, allowing IOM to cross-validate information. However, its main limitation lies in the fact that only a few informants report on the views of a community.

The index correlates data available on localities with indicators, grouped in the following **three scales**:

### 1. Access to livelihoods and basic services

- Access to drinking water
- Access to health centers
- Delaying medical care (due to COVID)
- Delaying medical care (not due to COVID)
- Farmland cultivation and access
- Fishing grounds usages and access
- Habitat access
- Habitat destruction
- ICT access
- Electricity access
- Local market activity and stocks
- Primary education access
- Public sector employee presence

### 2) Social Cohesion

- Equal access basic services
- Cattle theft reported
- Illegal occupation of HLP
- Robbery personal effects
- Daily public life activity
- Social cohesion and community support systems
- Community tension
- Identity documents possession
- Participation in public affairs

### 3) Safety and Security

- Access to legal remedies
- Activities by non-state armed groups
- Formal curfew
- Informal curfew
- Freedom of movement
- Local crime trends
- Security incident over resources
- Serious security incidents
- Security forces presence
- Police presence
- Non-State Armed Groups presence
- Community perception of security

These indicators together can indicate which areas are conducive to durable solutions for internal displacement. Questions on the perception of stability by the community (feeling of stability, future intentions, evolution of the situation in the last 6 months) are used as “anchor questions”, which can assess the impact of each indicator (on the three scales) on this perception of stability.

### 1.1 Stability Index Calculation

The SI uses Principal Component Analysis to assess the impact of each indicator on the perception of stability in an area hosting displaced or returned populations. Calculating the statistical weight per indicator makes it possible to evaluate which indicators have a greater statistical impact on the perception of stability. Each indicator thus has an associated value that enables the calculation of a “**livelihood and basic services score**”, a “**social cohesion score**” and a “**safety and security score**”. The indicators from these three scores are then combined to create the Stability Index. The index ranges from 0 (low perception of stability) to 100 (high perception of stability).

## 1.2 Data collection overview

The data collection for the first round of Stability Index was conducted in March and April 2021. A total of 180 localities in the Diffa region were surveyed in the departments of Bosso, Diffa, Maine Soroa and N’Guigmi. Locations for data collection were selected through of mapping exercise to identify areas where IDPs and returnees are located. (See *Appendix 7.1 Selection of Localities Explained* for more detailed information on the selection of localities.) Security was a key factor in the selection of localities, hence only three localities in the department of Bosso were included in this exercise.

Department	Locations surveyed
Bosso	3
Diffa	115
Maine Soroa	28
N’Guigmi	34

## 2. Stability Scores Analysis

Overall Stability Index Score	Livelihood and Basic Services	Social Cohesion	Safety and Security
Average score 79/100	Average score 51/100	Average score 86/100	Average score 72/100

The average Stability Index score of 180 locations assessed in the region of Diffa, Niger was 79/100. Out of the four departments assessed, the department of Diffa had localities with both the highest (98/100) and the lowest stability score (46/100). Results by the three scales revealed that the department of Maine Soroa scored the highest (82/100) while the department of Bosso (66/100) scored the lowest on **safety and security**. For the **social cohesion** scale, the departments of Maine Soroa and N’Guigmi scored the highest, each with a score of (91/100), while the department of Bosso (74/100) scored the lowest. The departments of Bosso, Diffa, and Maine Soroa had similar scores (52 to 53/100) on the **livelihood and basic services** scale while the department of N’Guigmi (35/100) scored the lowest.

Department	Stability Index Score	Livelihood and Basic Services	Social Cohesion	Security and Safety
<i>Bosso</i>	66	53	74	64
<i>Diffa</i>	80	53	86	74
<i>Maine Soroa</i>	82	52	91	72
<i>N’Guigmi</i>	75	45	91	68

### 2.2 Highest and lowest stability of localities (by department)

**Bosso** – The overall scores in the department of Bosso varied between 60/100 (lowest score) and 74/100 (highest score). When reviewing the Stability Index score at the level of localities, **Bosso ville** (74/100) has the highest stability scores and **Kaoure** (60/100) has the lowest stability scores.

**Diffa** – The overall scores in the department of Diffa varied between 46/100 (lowest score) and 98/100 (highest score). When reviewing the Stability Index score at the level of localities, **Ngeul Kora** (98/100) and **Djori Kolo** (97/100) have the highest stability scores and **Sedinari 2 /Matarde** (47/100) and **Ngouri Koura** (46/100) have the lowest stability scores.

**Maine Soroa** – The overall scores in the department of Maine Soroa varied between 65/100 (lowest score) and 96/100 (highest score). When reviewing the Stability Index score at the level of localities, **Site Aveugles** (96/100) and **Sabon Gari** (95/100) have the highest stability scores and **Ngarana** (69/100) and **Chenal** (65/100) have the lowest stability scores.

**N’Guigmi** – The overall scores in the department of N’Guigmi varied between 55/100 (lowest score) and 95/100 (highest score). When reviewing the Stability Index score at the level of localities, **Nguichima** (95/100) and **Kabalewa** (93/100) have the highest stability scores and **Blabrine** (57/100) and **Dileran** (55/100) have the lowest stability scores.

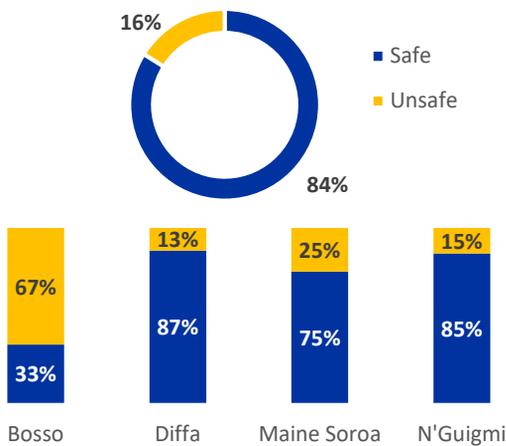
## 2.3 Perception of Stability

The first section of the questionnaire is focused on the key informants' perception of stability in the assessed localities. Key informants were asked three main questions to measure the perception of stability in their communities:

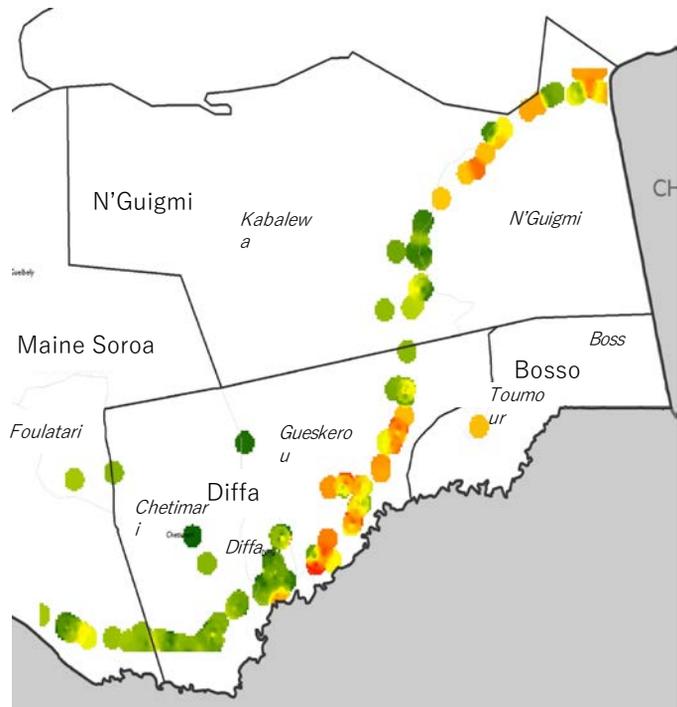
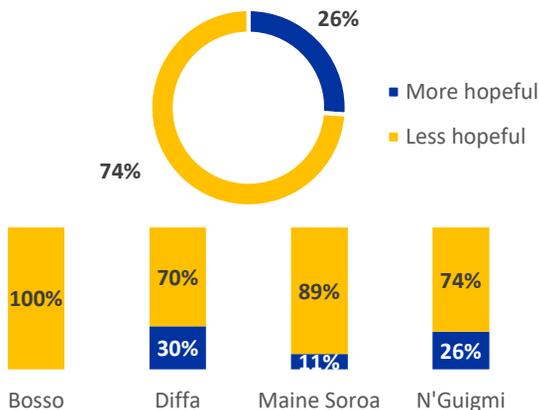
1. Feeling of stability;
2. Future intentions of the population;
3. Evolution of the situation in the last 6 months

The next paragraphs analyse the responses to the three questions on stability.

**Feeling of stability:** Most of the key informants (84%) in the assessed communities assessed feel safe in their locations, while 16 per cent perceive their locations as unsafe. When looking at the department level, the largest percentage of those that feel unsafe are in Bosso — although given the small sample size (n = 3 localities), this represents only two localities.

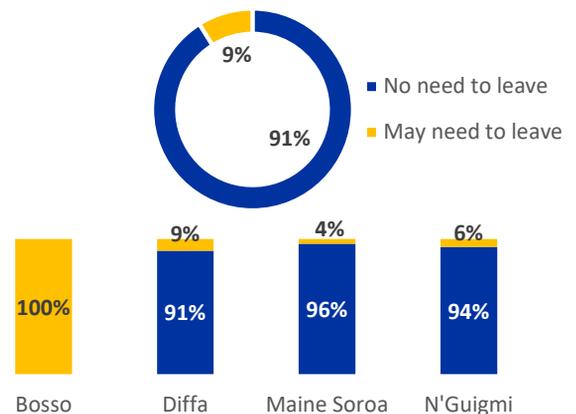


**Evolution of the situation in the last 6 months:** In response to the question on how feelings of the situation in their locality changed over the past 6 months, only 26 per cent of localities are more hopeful about the future state of their communities than 6 months prior to data collection. Out of the four Lake Chad Basin countries, Niger had the largest proportion of localities reporting that they are less hopeful about the future.



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**Future intentions of the population:** On the need to soon move from the current location due to safety and stability concerns, nine per cent of key informants reported that residents in the department of Diffa expect to move, whereas only four per cent of key informants in Maine Soroa reported that residents may need to move. The key informants in all three assessed localities in Bosso reported that residents feel that they may need to leave soon. Interestingly, although key informants in Maine Soroa were more likely to report feeling unsafe than in Diffa, only four per cent of informants in Maine Soroa reported that residents may need to leave soon – the lowest percentage in the departments assessed.









## 4. Analysis of Main Indicators Influencing Stability

The Stability Index uses Principal Component Analysis to understand the impact of each variable on key informants' perception of stability in the area and then provides a specific value per indicator.

This allows for the analysis of which indicators have the most statistical impact on the perception of stability among the population. For a more detailed overview of what each indicator measures, see *Appendix*.

### 4.1 Top indicators influencing perception of stability in the Diffa region

LIVELIHOOD & SERVICES	SOCIAL COHESION	SECURITY	
		Local Crime Incidents	0.301
		Non-State Armed Groups Activities	0.297
		Freedom of Movement	0.296
		Serious Security Incidents	0.287
	Illegal Occupation of Land		0.279
		Security Incidents Over Resources	0.264
		Non-State Armed Groups Presence	0.240
		Habitat Destruction due to Conflict	0.242
	ICT Access		0.209
		Habitat Access	0.199
		Access to Legal Remedies	0.197
		Delaying Medical Care (COVID)	0.195

This analysis provides insight into the possible programmatic and policy responses that need to be implemented in the target communities. **Safety and security** indicators appear to be the most influential in the dataset for Diffa. Notably, the four top influential indicators are from the safety and security scale: local crime incidents, activities by non-state armed groups, the freedom of movement, and serious security incidents. **Livelihood and basic services** make up one third of the top 12 most influential indicators: habitat destruction, ICT access, habitat access, and delayed medical care due to COVID-19. Only one **social cohesion** indicator is present in the top 12 most influential variables: the illegal occupation of land, habitat, and property. This indicates that programming may be the most impactful if it focuses on the relevant indicators related to safety and security and livelihoods and basic services.

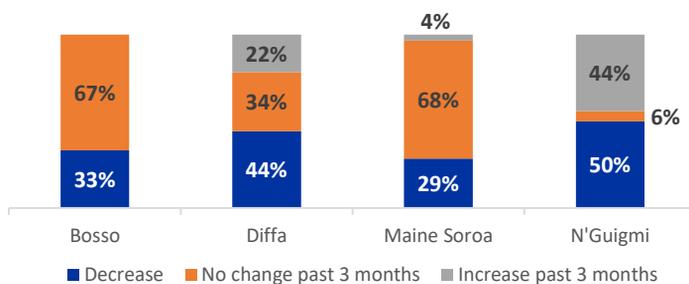
## 4.2 Analysis of Key Stability Index Indicators

November 2021

### 1. Local Crime Incidents

#### Safety and security

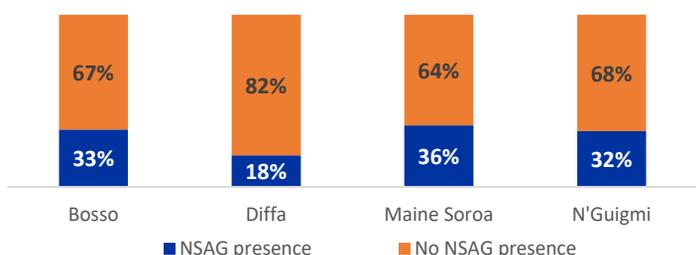
Incidences of petty crime, such as theft and other small-scale crimes in the localities assessed played a key role in the perception of stability. The department of N'Guigmi had the highest percentage (44%) of localities with increased incidence of petty crime in the past 3 months, while Diffa department has the second highest percentage of increased petty crime (22%) in the past 3 months, followed by Maine Soroa (4%).



### 2. Activities by Non-State Armed Groups

#### Safety and security

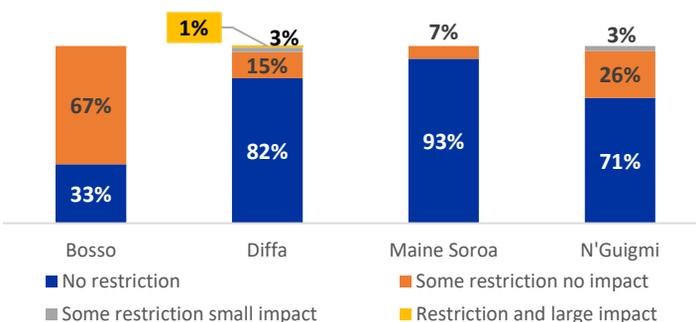
Activities by Non-State Armed Groups (NSAG) in the localities assessed is the second most influential indicator in the perception of stability. Diffa had the lowest proportion of localities (18%) reporting the presence of NSAGs. Key informants in the other three departments reported that about one third of localities had some NSAG presence.



### 3. Freedom of Movement

#### Safety and security

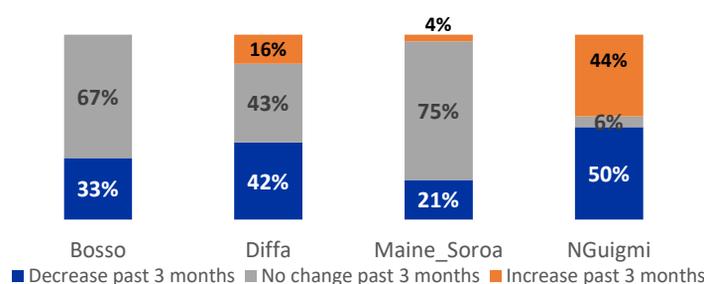
Freedom of movement is the third most influential indicator for the perception of stability in the localities assessed. Maine Soroa has the highest percentage (93%) of localities with no restriction of movement in the past 3 months, followed by Diffa (82%) and N'Guigmi (71%). It's important to note that a small portion of the population in Diffa have experienced restrictions of movement with a large impact (1%) and some restrictions with a small impact (3%) in the past 3 months.



### 4. Security Incidents

#### Safety and security

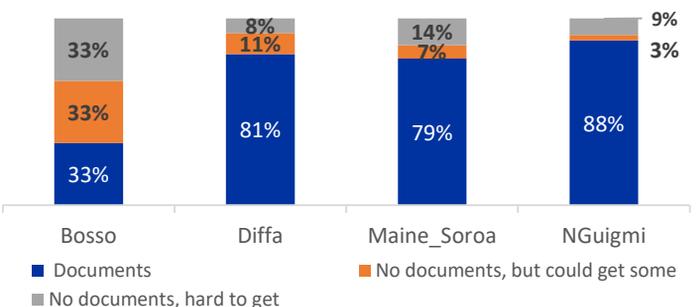
Security incidents in the localities assessed also played a key role in influencing the perception of stability among key informants of assessed localities. N'Guigmi department has the highest percentage (44%) of localities that experienced an increase in security incidents in the past 3 months. Interestingly, certain localities in N'Guigmi (50%) and Diffa (42%) also saw the largest decrease in security incidents in the past 3 months followed by Bosso (33%). Maine Soroa recorded the highest percentage of no change in the past 3 months (75%).



### 5. Illegal occupation of land, habitat, or property

#### Social cohesion

In the past 3 months, residents in the majority of localities in N'Guigmi (88%), Diffa (81%) and Maine Soroa (79%) had documents, while about 10 per cent in Maine Soroa and N'Guigmi (14% and 9% respectively) did not have documents or found them hard to get. Each of the three localities surveyed in Bosso had a different response to this question, with one locality where residents had documents, one where residents did not have documents, and one where residents did not have documents but could get some.



## 5. Case Study: Comparison of Low and High Scoring Localities

November 2021

### Ngoui Koura

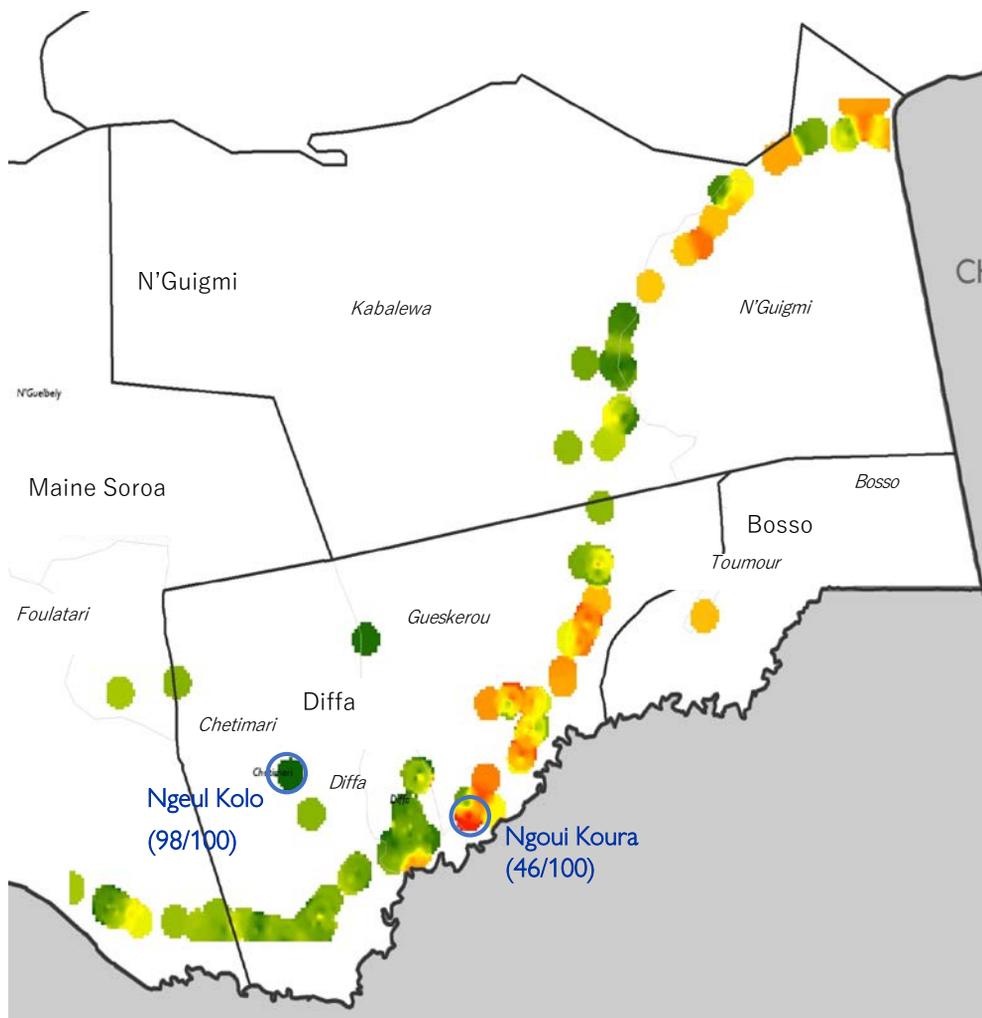
**Ngoui Koura** locality in the department of Diffa has a stability score of **46/100**, which is very low compared to average score for the country (79).

People in the locality indicated they may need to leave soon because of security or safety concerns. When looking at the high-impact variables in this locality, there is an increase of petty crimes observed in the three months preceding data collection. Additionally, although incidents related to armed groups decreased overall, there was a serious security incident that occurred in the locality within one month before data collection.

### Ngeul Kolo

**Ngeul Kolo** locality in the department of Diffa has stability score of **98/100**, which is the highest stability score of all localities assessed.

People in this locality indicated that they do not need to leave soon because of any safety or security concerns. Petty crimes and security incidents decreased in the last three months. In this locality, there is no restriction on movement, and habitat and property are occupied legally.



#### Disclaimer

The designations employed and the presentation of material throughout the report do not imply the expression of any opinion whatsoever on the part of IOM concerning the legal status of any country, territory, city or area, or of its authorities, or concerning its frontiers or boundaries.

## 6. Conclusion

The results of the first round of the Stability Index data collection presented in this report reveal that a number of key indicators have a direct impact on the perception of stability in locations hosting displaced and returned populations in the region of Diffa. Findings suggest that the perception of stability in Diffa region of Niger is highly dependent on indicators on the safety and security scale, followed by livelihood and basic services scale, and to a lesser extent indicators in the social cohesion scale.

The ten most influential indicators on the perception of stability by order of impact, were: incidences of crime, activities of NSAGs, security incidents, freedom of movement, illegal occupation of land, habitat or property, resource tensions, presence of NSAGs, habitat destruction, access to ICT, and access to habitat. With the exception of the illegal occupation of land, habitat or property indicator (social cohesion scale), and the habitat destruction indicator (livelihood & basic services scale), eight of the most influential indicators are within the safety and security scale.

Indicators with the least influence on the perception of stability were mostly on the social cohesion scale: possession of identity documents, robbery of personal effects, and social cohesion and community support systems. The other least impactful indicators were under the livelihood & basic services scale: activity in local market, access to electricity.

The analysis presented in this report provides a better understanding of the main influential indicators and the various dynamics in the Diffa region and insight into possible programmatic and policy responses needed in the targeted communities.

### 6.1 Key Take-Aways

- Programming along the Humanitarian-Development Nexus: Analysing the differences between the localities with the highest and lowest scores on the Stability Index (section 3) can provide useful insights into programme priorities. Different programmes are needed in localities on opposite sides of the stability spectrum. For example, in localities with very low stability scores, immediate assistance might be needed to improve access to identity documents or information and communication technologies, while in localities with higher stability scores development programming may be more relevant to further strengthen resilience that may spin off on surrounding communities.
- Focus programming on Safety & Security indicators: In Diffa, four out of the five most influential variables are found in the safety and security scale, similar to the other three countries in the Lake Chad Basin. This highlights the need to develop responses that positively impact the specific variables on safety, security, in addition to the more “traditional” recovery programmes that promote livelihoods and access to basic public services.

*Data Collection and Analysis Activities funded with the support of:*



## 7. Appendix

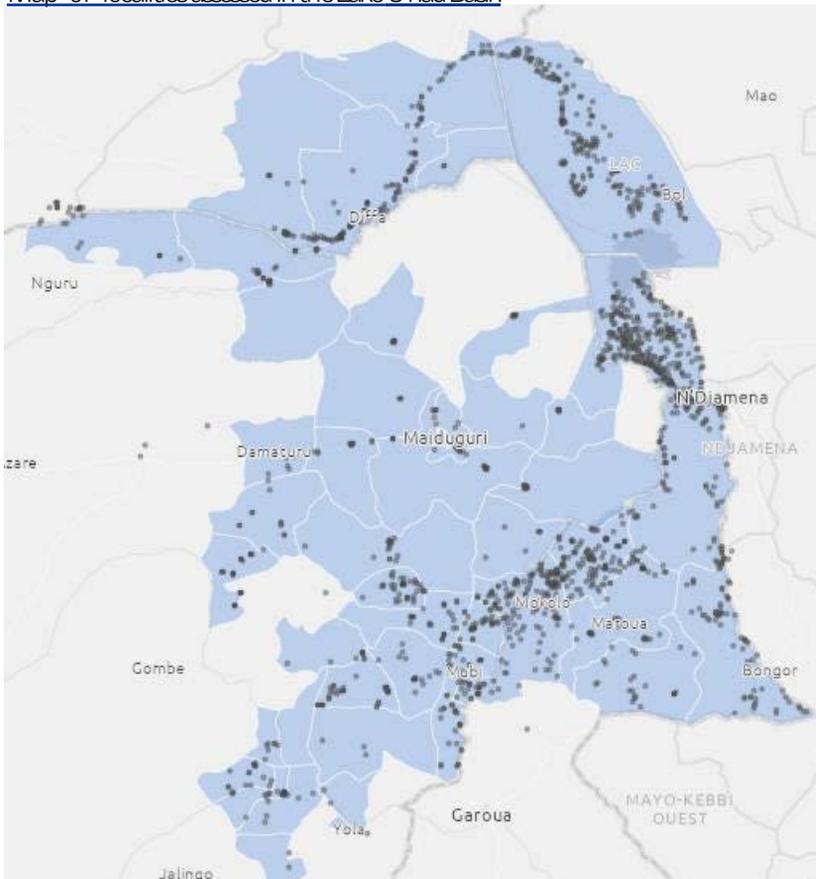
### 7.1 Selection of Localities Explained

The selection of localities was as broad as possible in areas affected by displacement and/or returns in the Diffa region of Niger.

A list of localities was created based on data collected by IOM on displacement/returns and/or other existing data systems (census, administrative lists). All these localities were surveyed. The objective was to have a large enough number of localities both at country and regional level to ensure a solid statistical analysis.

A total of 1,893 locations in Cameroon, Niger, Nigeria and Chad, were covered as per map below. A locality is the administrative level 4 (lowest possible level). The level has a representation, whether formal (State) or informal (Chef de village).

Map of localities assessed in the Lake Chad Basin



#### Limitations

Some localities that were not accessible during the data collection period were not assessed due to security or logistical reasons. This may have introduced bias into the analysis as data points from some of the least secure locations were not collected. This limits the generalizability of the Stability Index in extremely insecure localities.

It is important to note that the Stability Index estimates informants' perceptions of stability and does not claim to provide an objective measure of this complex topic. Key informants are not randomly selected and may have different opinions about the stability in their locality than some of their neighbors.

### 7.2 Principal Component Analysis Explained

Principal Component Analysis is a statistical dimensionality reduction tool, which allows for the consideration of many variables by avoiding the typical concern of overfitting the model. PCA measures how each variable is associated with the others, the directions in which the data is dispersed, and the relative importance of each variable. Essentially, **PCA helps identify the indicators that are associated with the largest changes in a key variable of interest – in this case, the perception of stability.**

While each of the indicators is clearly important for informing programming along the humanitarian-development-peace nexus, **PCA is particularly useful for demonstrating the impact of different indicators on one another, and the proportional influence of a given indicator on a given dataset.** For example, while the availability of electricity and access to health care are both individually important factors, they also heavily influence one another (this is called collinearity). PCA helps to see beyond the collinearity and drives at influence in a more coherent way, which is critical to understanding complex phenomena like the nature and conditions of return.

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## 7.3 – Survey Indicators

### ANCHOR QUESTIONS: PERCEPTION OF STABILITY

These key indicators were used to measure the perception of stability in each locality. The key indicators were then tested against each of the thematic indicators below to identify the most influential thematic indicators on the perception of stability.

#### Feeling of Stability in the Locality

*Describe the feeling of stability in the locality*

#### Ability to Continue Living in Locality

*Describes the feeling of the community about their ability to continue to live here*

#### Changes in Stability Perception in the Last 6 Months

*Change in this feelings over the last 6 months?*

### SCALE 1: LIVELIHOOD & SERVICES

#### Access to Drinking Water

*Access to water and frequency of water provision in the locality*

#### Access to Health Centers

*Access to functioning health center in the locality or in neighboring town*

#### Delaying Medical Care (due to COVID)

*Residents delayed medical care because of the COVID-19 pandemic in the last 4 weeks*

#### Delaying Medical Care (not due to COVID)

*Residents delayed medical care for reasons other than COVID-19 the last 4 weeks*

#### Farmland Cultivation and Access

*Extent of farmland being cultivated in the locality*

#### Fishing Grounds Usage and Access

*Extent of fishing ground being used in the locality*

#### Habitat Access

*Proportion of community residents currently living in a habitat*

#### Destruction of Habitat Due to Conflict

*Extent of the habitat damaged due to conflict and of reconstruction access*

#### ICT Access

*Residents can connect (by mobile phone or WIFI) and improvement on network*

#### Electricity Access

*Access to electricity and frequency in the locality*

#### Availability of Local Market

*Markets open and supplied*

#### Primary Education Access

*Access to primary education and availability of schools in the locality or in neighbouring towns*

#### Public Sector Employee Presence

*Presence of public sector employee as per pre-conflict situation (public servants, teachers, nurses, etc.)*

## 7.3 – Survey Indicators

### SCALE 2: SOCIAL COHESION

#### Equal Access to Basic Services

*Indiscriminate access of populations in the locality to basic services and resources no matter their age, sex or group*

#### Cattle Theft Reported

*Cattle theft reported in the locality in the last 6 months*

#### Illegal Occupation of House, Land and Property

*Land, habitat or property occupied illegally (without authorization from family, neighbors, local authorities)*

#### Robbery Personal Effects

*Robbery of personal belongings in the last 6 months*

#### Daily Public Life Activity

*Street social activities and current daily public life in the locality*

#### Social Cohesion And Community Support Systems

*In case of problem with the supply of water or food in the locality, livelihood of cooperation between nearby communities*

#### Community Tension

*Incidents involving two community groups (religious, ethnic, herders/farmers, displaced/returnee/host communities) in the locality in the last 6 months*

#### Identity Document Possession

*Possession of identify documents and possibility of renewal if lost*

#### Participation in Public Affairs

*Residents' level of participation in local public and political life (civil society organizations, unions, committees, social gatherings, religious groups, sports activities)*

### SCALE 3: SAFETY AND SECURITY

#### Access to Legal Remedies

*Access to legal remedies in the locality*

#### Activities by Non-State Armed Groups

*Current incident trend linked to activities by Non-State Armed Groups (kidnapping, terrorist attacks, fighting, raids bombing, killing of security forces) in the locality in the past 3 months*

#### Curfew Imposed by State

*Formal curfew for security reasons enforced by State*

#### Curfew Imposed by Non-State Armed Groups

*Formal curfew enforced by Non-State Armed Groups*

#### Freedom of Movement

*Residents' freedom of movement (to markets, to one's home, to the workplace, to farms, etc.) in the locality*

#### Local Crime Incidents

*Current incident trends linked with local crimes (theft, kidnapping, small scale crimes) in the locality in the past 3 months*

#### Security Incidents Over Resources

*Current incident trends linked to resources tensions (cattle raiding or killing, land conflict, communal clashes, etc.) in the locality in the past 3 months*

#### Serious Security Incidents

*Residents' concerned about security in the locality*

#### Security Forces Presence

*Presence of security forces in the locality*

#### Police Presence

*Presence of police/gendarmerie in the locality*

#### Non-State Armed Groups Presence

*Presence of Non-State Armed Groups in the locality*

#### Community Perception of Security

*Residents worried about security in the locality*